

Department of Highway Safety and Motor Vehicles  
2025-2026 Annual Regulatory Plan

**Section 1: Law enacted or amended during previous 12 months which creates or modifies duties or authority of Agency**

Law enacted or amended during previous 12 months	Must rules be adopted to implement law? If not, please explain.	Rule(s)	NORD published in FAR? If yes, provide citation (Vol./No.)	Expected date of NOPR publication
2025-001, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-005, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-006, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-010, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-035, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-036, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-038, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-077, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-092, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-104, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-121, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A

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2025-123, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-125, L.O.F.	No, the changes to s. 320.0848 F.S. did not impact organizations engaged in transportation of disabled persons therefore no rulemaking is necessary.	N/A	N/A	N/A
2025-134, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-146, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-147, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-153, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-155, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-156, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A
2025-190, L.O.F.	The Agency lacks rulemaking authority and/or the law doesn't require implementation by rulemaking	N/A	N/A	N/A

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[illegible]

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**Section 4: List of existing rules scheduled for review pursuant to s. 120.5435, F.S. and yearly schedule**

<b>Rule No.</b>	<b>Rule Title</b>	<b>Year Scheduled for Review</b>
15-1.012	Delegation of Authority	FY 25/26
15-5.001	Employee Benefit Fund	FY 25/26
15A-1.003	Licenses Restricted as to Use	FY 27/28
15A-1.012	Driver License Examinations: Scoring	FY 27/28
15A-1.0125	Oral Examinations	FY 27/28
15A-1.013	Minimum Visual Standards for Licensing	FY 27/28
15A-1.014	Driving Exam Administration	FY 27/28
15A-1.015	Driving Ability, Demonstration: Scoring Criteria	FY 27/28
15A-1.016	Test/Examination Failure; Disqualification: Procedure	FY 27/28
15A-1.019	Reinstatement; Hardship	FY 27/28
15A-1.0195	Right of Review	FY 27/28
15A-3.001	Proof of Future Financial Responsibility; Upon Conviction	FY 29/30
15A-3.002	Application for Hearing, Procedure	FY 29/30
15A-3.003	Stay of Order of Suspension	FY 29/30
15A-3.004	Conduct of Hearing	FY 29/30
15A-3.005	SR - 22 Filings, Original Policy	FY 29/30
15A-3.006	Identification Cards	FY 29/30
15A-3.007	Policy Verification	FY 29/30
15A-3.011	Self-Insurance	FY 29/30
15A-3.012	Notice of Cancellation, Renewal or Nonrenewal and Notice of Issuance	FY 29/30
15A-3.013	Reports of Accidents, Suspension of Licenses and Registrations	FY 29/30
15A-3.014	Security Deposited with the Department of Highway Safety and Motor Vehicles	FY 29/30
15A-3.015	Reinstatement Fees	FY 29/30
15A-3.016	Vehicle License Plate Seizure	FY 29/30
15A-5.001	Purpose	FY 29/30
15A-5.0010	Definitions	FY 29/30
15A-5.002	Report of Deficit or Disorder to the Department	FY 29/30
15A-5.0021	Medical Review	FY 29/30
15A-5.0022	Administrative Hearing Procedures	FY 29/30
15A-5.004	Seizures	FY 29/30
15A-5.005	Loss of Consciousness	FY 29/30
15A-5.006	Cardiovascular Deficits	FY 29/30
15A-5.008	Deficits of Memory or Judgment	FY 29/30
15A-5.009	Musculoskeletal or Neuromuscular Disorders	FY 29/30
15A-5.010	Severe Mental Disorders	FY 29/30
15A-5.011	Vision Standards	FY 29/30
15A-5.012	Drug Addiction and Alcoholism	FY 29/30

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15A-6.001	Purpose	FY 26/27
15A-6.002	Definitions	FY 26/27
15A-6.003	Filing	FY 26/27
15A-6.004	Computation of Time	FY 26/27
15A-6.005	Notice of Suspension/ Disqualification	FY 26/27
15A-6.006	Request for Review	FY 26/27
15A-6.007	Appearances	FY 26/27
15A-6.008	Recusal	FY 26/27
15A-6.009	Location of Hearings	FY 26/27
15A-6.010	Motions	FY 26/27
15A-6.011	Notice of Hearing; Prehearing Order	FY 26/27
15A-6.012	Subpoenas	FY 26/27
15A-6.013	Formal Review; Introduction of Evidence; Order	FY 26/27
15A-6.014	Preservation of Testimony	FY 26/27
15A-6.015	Failure to Appear	FY 26/27
15A-6.018	Informal Review	FY 26/27
15A-6.019	Judicial Review	FY 26/27
15A-6.020	Forms	FY 26/27
15A-7.001	Definitions	FY 28/29
15A-7.002	Purpose	FY 28/29
15A-7.0025	Application	FY 28/29
15A-7.003	CDL Endorsements	FY 28/29
15A-7.004	CDL Restrictions	FY 28/29
15A-7.005	Temporary CDL Instruction Permit	FY 28/29
15A-7.006	Application; Operation in Interstate or Foreign Commerce; Certification Required; Medical Required	FY 28/29
15A-7.007	Application; Intrastate Operation; Certification; Exceptions	FY 28/29
15A-7.008	Combination Vehicle Testing and Licensing	FY 28/29
15A-7.009	Issuance of Commercial Driver's License; Department; Duties	FY 28/29
15A-7.010	Issuance of License; Department Notify Commercial Driver's License Information System	FY 28/29
15A-7.011	Administration of Commercial Driver's License Knowledge Tests	FY 28/29
15A-7.012	Commercial Driver's License Skills Tests	FY 28/29
15A-7.013	Appropriate Motor Vehicle	FY 28/29
15A-7.014	Commercial Driver's License Document; Requirements; Class; Security Features	FY 28/29
15A-7.015	Commercial Driver's License for Hardship Purposes Only	FY 28/29
15A-7.016	Persons Exempt From Requirements of Commercial Driver's License Program; Noncommercial Driver's License Endorsement	FY 28/29
15A-7.017	Hazmat Endorsement Threat Assessment Program	FY 28/29
15A-7.018	Military Qualifications for Waiver of Commercial Driver License Skills Test	FY 28/29
15A-7.019	Third Party Testing Program	FY 28/29
15A-8.001	Purpose	FY 29/30
15A-8.002	Definitions	FY 29/30
15A-8.006	Course Approval	FY 29/30
15A-8.0061	Traffic Law and Substance Abuse Education Course	FY 29/30
15A-8.007	Course Conduct - BDI and ADI Courses	FY 29/30

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15A-8.008	Assessment Fees Collection and Reporting - BDI and ADI Courses	FY 29/30
15A-8.0081	Course Completion Certificates - BDI and ADI Courses	FY 29/30
15A-8.009	Student Records - BDI and ADI Courses	FY 29/30
15A-8.0091	Course Completion - BDI and ADI Courses	FY 29/30
15A-8.0092	Denial, Suspension or Revocation of Course Approval	FY 29/30
15A-8.018	Forms	FY 29/30
15A-9.001	Authority	FY 26/27
15A-9.002	Purpose	FY 26/27
15A-9.003	Definitions	FY 26/27
15A-9.004	When Ignition Interlock Devices Are Required	FY 26/27
15A-9.0041	Medical Considerations	FY 26/27
15A-9.005	Specifications	FY 26/27
15A-9.006	Procedure for Ignition Interlock Device Approval	FY 26/27
15A-9.007	Certification	FY 26/27
15A-9.008	Installation and De-installation	FY 26/27
15A-9.009	Servicing	FY 26/27
15A-9.010	Monitoring	FY 26/27
15A-9.011	Warning Label	FY 26/27
15A-9.012	Liability	FY 26/27
15A-9.013	Auditing of Administrative Offices and Service Providers	FY 26/27
15A-10.001	Purpose	FY 25/26
15A-10.002	Definitions	FY 25/26
15A-10.003	Reciprocity	FY 25/26
15A-10.004	Application for Licensure to Conduct a Driving Under the Influence Program	FY 25/26
15A-10.005	Licensure: Requirements and Limitations	FY 25/26
15A-10.006	Relinquishment of Licensure	FY 25/26
15A-10.007	Review Board and Monitoring	FY 25/26
15A-10.008	Organizational Structure	FY 25/26
15A-10.009	Program Jurisdiction	FY 25/26
15A-10.010	Operating Policies and Procedures Manual(s)	FY 25/26
15A-10.011	Board of Directors or Advisory Committee	FY 25/26
15A-10.012	Financial Audit	FY 25/26
15A-10.013	Financial Procedures and Reporting Requirements	FY 25/26
15A-10.014	Cost Standards and Allocations	FY 25/26
15A-10.0141	Fees	FY 25/26
15A-10.0142	Revenue Limitation	FY 25/26
15A-10.015	Fee Waiver	FY 25/26
15A-10.016	Ancillary Fees	FY 25/26
15A-10.017	Personnel Policies and Procedures	FY 25/26
15A-10.018	Client Files	FY 25/26
15A-10.019	Client Transfers	FY 25/26
15A-10.021	Student Conduct	FY 25/26
15A-10.022	Personnel Certification	FY 25/26

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15A-10.023	Education	FY 25/26
15A-10.024	Level I Course	FY 25/26
15A-10.025	Level II Course	FY 25/26
15A-10.026	Certificates of Completion and Student Status Report, HSMV Form 77057	FY 25/26
15A-10.027	Client Evaluation	FY 25/26
15A-10.028	Treatment Referral	FY 25/26
15A-10.029	Special Supervision Services (SSS) and Statutory Eligibility	FY 25/26
15A-10.030	SSS Application and Evaluation Process	FY 25/26
15A-10.031	SSS Appeal Process	FY 25/26
15A-10.032	SSS Case Management Plan	FY 25/26
15A-10.033	SSS Military Leave	FY 25/26
15A-10.034	SSS Frequency of Appointments	FY 25/26
15A-10.035	SSS Missed Appointments	FY 25/26
15A-10.036	SSS Violation of Restricted Licenses	FY 25/26
15A-10.037	SSS Transfer Procedure	FY 25/26
15A-10.038	SSS Fees	FY 25/26
15A-10.039	SSS Referrals to Treatment	FY 25/26
15A-10.040	Case Monitoring Services	FY 25/26
15A-10.041	Denial, Suspension or Revocation of a DUI Program License or Personnel Certification	FY 25/26
15A-10.042	Complaints	FY 25/26
15A-10.043	Forms	FY 25/26
15A-11.001	Definitions	FY 28/29
15A-11.002	General Regulations	FY 28/29
15A-11.003	CDS License Application and Renewal	FY 28/29
15A-11.004	CDS Instruction Vehicles	FY 28/29
15A-11.005	Program of Instruction	FY 28/29
15A-11.006	CDS Instructor Certificate Application and Renewal	FY 28/29
15A-11.007	Agent Identification Cards	FY 28/29
15A-11.008	Driving Instruction Contracts	FY 28/29
15A-11.009	CDS Instructor Certificate Application and Renewal	FY 28/29
15A-11.010	CTDS Instruction Vehicles	FY 28/29
15A-11.011	Denial, Revocation or Suspension of CDS License, CDS, CTDS Instructor's Certification or Agent's Card	FY 28/29
15A-11.012	Forms	FY 28/29
15A-12.001	Purpose	FY 28/29
15A-12.002	Definitions and Course Curriculums	FY 28/29
15A-12.003	Exemptions	FY 28/29
15A-12.004	Application to Become a Sponsor	FY 28/29
15A-12.005	Additional Program Requirements	FY 28/29
15A-12.006	Regulation of Authorized Program	FY 28/29
15A-12.007	RiderCoaches	FY 28/29
15A-12.008	Program Compliance	FY 28/29
15B-1.002	Truck, Bus Flares, Fuses, Electric Lanterns, Flags, and Portable Reflex Reflectors	FY 26/27
15B-1.003	Headlamps, Auxiliary or Fog Lamp, Rear Lamp, Signal Lamp and Reflector; Specifications	FY 26/27



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15B-1.004	Lighting Devices; Specifications	FY 26/27
15B-1.005	Slow-moving Vehicle Emblem; Specifications	FY 26/27
15B-1.007	Motorcycle Eye Protective Device	FY 26/27
15B-2.007	Approval Requirements	FY 25/26
15B-2.008	Requirements for Type Acceptance	FY 25/26
15B-2.0082	Minimum Design Criteria for Radar Units	FY 25/26
15B-2.009	Test to Determine Speed Accuracy of Doppler Radar Devices	FY 25/26
15B-2.0101	Tests to Determine Speed Accuracy of Average Speed Calculators	FY 25/26
15B-2.011	Tests to Determine Accuracy of Speedometer Devices	FY 25/26
15B-2.012	Tests to Determine Accuracy of Time Measurement Devices	FY 25/26
15B-2.013	Approved Speed Measuring Devices	FY 25/26
15B-2.014	Minimum Design Criteria for Laser Speed Measurement Devices	FY 25/26
15B-2.015	Checks to Determine Speed and Distance Accuracy of Laser Speed Measuring Devices	FY 25/26
15B-2.016	Tests to Determine Accuracy of Laser Speed Measuring Devices	FY 25/26
15B-4.002	Specifications and Regulations for All Nonpublic School Buses Purchased After July 1, 1969, 24 Passenger Capacity and Up	FY 27/28
15B-7.001	General Policy on Need for Physical Fitness	FY 27/28
15B-7.002	Exercise	FY 27/28
15B-7.003	Weight Control	FY 27/28
15B-7.004	Self-Conditioning Program	FY 27/28
15B-7.005	Physical Examination	FY 27/28
15B-8.001	Retirement Award	FY 27/28
15B-9.001	Scope and Purpose	FY 29/30
15B-9.002	Definitions	FY 29/30
15B-9.003	Call Allocation System	FY 29/30
15B-9.004	Response to Calls	FY 29/30
15B-9.005	Wrecker Classification and Required Equipment	FY 29/30
15B-9.006	Wrecker Operator Requirements	FY 29/30
15B-9.007	Grounds for Denial of Inclusion on, or Removal or Suspension from, Rotation List	FY 29/30
15B-9.008	Procedure for Denial of Inclusion on, or Removal or Suspension from, Rotation List	FY 29/30
15B-9.009	Wrecker Forms	FY 29/30
15B-9.010	Maximum Rates for Towing and Storage	FY 29/30
15B-9.011	Storage Facilities	FY 29/30
15B-10.001	Purpose and Authority	FY 28/29
15B-10.002	Safety Criteria	FY 28/29
15B-12.011	Florida Highway Patrol Auxiliary	FY 25/26
15B-13.002	Operation of Soundmaking Devices in Motor Vehicles	FY 28/29
15B-14.001	Approval Requirements	FY 28/29
15B-14.002	Requirements for Type Acceptance	FY 28/29
15B-15.0011	Scope and Definitions	FY 28/29
15B-15.0012	Assessment of Penalties for Violations Found During Compliance Reviews	FY 28/29
15B-15.002	Payment of Penalties; Detaining and Impounding Commercial Motor Vehicles	FY 28/29
15B-16.001	Definitions	FY 28/29
15B-16.002	Program Approval	FY 28/29

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15B-16.003	Program Completion Certificates – Wireless Communications Device Driving Safety Program	FY 28/29
15B-16.004	Elective Student Records – Wireless Communications Device Driving Safety Program	FY 28/29
15B-16.005	Program Completion – Wireless Communications Device Driving Safety Program	FY 28/29
15B-16.006	Denial, Suspension or Revocation of Program Approval	FY 28/29
15C-1.001	Watering Designed Equipment	FY 27/28
15C-1.003	Temporary Tags; Definitions and Use	FY 27/28
15C-1.004	Temporary Tags; Distribution and Issuance; Maintenance of Records	FY 27/28
15C-1.006	Transporting New Trailers; Licenses	FY 27/28
15C-1.007	Motor Vehicle Dealers; Residence	FY 27/28
15C-1.0101	Definitions	FY 27/28
15C-1.0102	Installation Standards for Mobile/Manufactured Homes and Park Trailers	FY 27/28
15C-1.0103	Foundations and Piers	FY 27/28
15C-1.01031	Installation Standards for HUD Manufactured Homes and Park Trailers in Exposure "D" Areas	FY 27/28
15C-1.0104	Installation Standards for Anchors and Tie-downs	FY 27/28
15C-1.0105	Testing Specifications for Straps, Piers, Anchors and All Components	FY 27/28
15C-1.0106	Pier Specifications	FY 27/28
15C-1.0107	Strap Test Specifications	FY 27/28
15C-1.0108	Anchor and Anchor Component Test Specifications	FY 27/28
15C-1.0109	Manufacturer Quality Assurance Program and Monitoring	FY 27/28
15C-1.013	Translation of Foreign Documents	FY 27/28
15C-1.014	Requirements	FY 27/28
15C-1.015	Vehicle Registration Information	FY 27/28
15C-2.002	Code Seal or Label	FY 27/28
15C-2.003	Fees for Mobile/Manufactured Home Code Seals, Labels and Inspections	FY 27/28
15C-2.004	New Duplex Mobile Homes	FY 27/28
15C-2.005	Red Tagging of New Mobile/Manufactured Homes	FY 27/28
15C-2.0071	Duplex Mobile Home and Park Trailer Setup	FY 27/28
15C-2.0072	Setup Operation by Licensed Dealers, Manufacturers and Installers	FY 27/28
15C-2.0073	Installer Licensing Procedures and Requirements	FY 27/28
15C-2.0081	Mobile/Manufactured Home Repair and Remodeling Code	FY 27/28
15C-2.011	Wheels, Axles and Drawbar	FY 27/28
15C-7.002	Motor Vehicle, Mobile Home and Recreational Vehicle Dealers' Records; Maintenance Requirements; Accessibility; Retention; Pe	FY 27/28
15C-7.003	Application for License; Requirements for Office, Display Space and Operation; Denial, Suspension or Revocation; Implementatio	FY 27/28
15C-7.004	Special Requirements for the Licensing of a Franchise Motor Vehicle Dealer	FY 27/28
15C-12.008	Inspection of Records; Hearings; Forms; Rules	FY 27/28
15C-13.013	Forms	FY 27/28
15C-14.002	Reregistration by Mail	FY 25/26
15C-15.001	Application of Definitions	FY 26/27
15C-15.003	Vessel Lien Satisfactions	FY 26/27
15C-15.004	Form: Certificate of Inspection for Homemade Vessels	FY 26/27
15C-16.001	Data Security	FY 26/27
15C-16.002	Exemptions	FY 26/27
15C-16.003	Record Retention	FY 26/27

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15C-16.004	Provider Requirements	FY 26/27
15C-16.005	Exemptions, Restrictions and Enforcement	FY 26/27
15C-16.006	Dealer Requirements	FY 26/27
15C-16.007	Electronic Filing System	FY 26/27
15C-16.008	Electronic Filing System Features	FY 26/27
15C-16.009	Tax Collector Responsibilities	FY 26/27
15C-16.010	EFS Agent Participation Requirements	FY 26/27
15C-16.011	Service Providers; Certification; Requirements	FY 26/27
15C-16.012	Electronic Filing System Requirements; Disclosure to Customer	FY 26/27
15C-16.013	Enforcement; Service Providers; EFS Agents; Tax Collectors	FY 26/27
15C-21.001	Application for Certificate of Title	FY 26/27
15C-22.001	Minimum Requirements for Program Participation	FY 29/30
15C-22.002	Duties and Responsibilities; General Information; Procedures	FY 29/30
15C-22.003	Recordkeeping	FY 29/30
15C-22.004	Rebuilt Facility Inspectors	FY 29/30
15C-22.006	Rebuilt Inspection Decals Requirements and Procedures	FY 29/30
15C-22.007	Monitoring and Oversight	FY 29/30

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Section 5: Other Updates to Annual Regulatory Plan

Explanation of Desired Update to Prior Year's Annual Regulatory Plan

Prior year's Annual Regulatory Plan items have been subsumed into the current process outlined in SB 108, and factored into the five year review process.

**Dave Kerner**  
Executive Director



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## DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES ANNUAL REGULATORY PLAN CERTIFICATION

I, Dave Kerner, Executive Director, Florida Department of Highway Safety and Motor Vehicles (FLHSMV), pursuant to section 120.74(1)(d), Florida Statutes, do hereby certify the following:

- I have reviewed FLHSMV's 2025-2026 regulatory plan.
- FLHSMV regularly reviews all of its rules and has done so within the last 12 months to determine if the same remain consistent with the Department's rulemaking authority and laws implemented.

Signed by:

*Dave Kerner*

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Dave Kerner  
Executive Director

September 30, 2025

Date

I, David Arthmann, General Counsel, Florida Department of Highway Safety and Motor Vehicles (FLHSMV), pursuant to section 120.74(1)(d), Florida Statutes, do hereby certify the following:

- I have reviewed FLHSMV's 2025-2026 regulatory plan.
- FLHSMV regularly reviews all of its rules and has done so within the last 12 months to determine if the same remain consistent with the Department's rulemaking authority and laws implemented.

DocuSigned by:

*David Arthmann*

CA3314B0F72A4A...

David Arthmann  
General Counsel

September 30, 2025

Date